

JUNE 2026

STARTUP POLICY AND GLOBAL COMPETITIVENESS REPORT

SOUTH AFRICA'S REGULATORY
AND CAPITAL LANDSCAPE IN
A GLOBAL CONTEXT

01

INTRODUCTION





SYNOPSIS

This report presents a comparative assessment of South Africa's startup ecosystem, focusing on its ability to generate entrepreneurs, attract global capital, and enable international market participation within the context of the proposed SA Startup Act.



Across leading benchmarks, a consistent pattern emerges. GEM indicates that South Africa has not materially expanded the underlying entrepreneurial pipeline, with persistent weaknesses in enabling conditions such as finance access, support systems, and entrepreneurial participation. StartupBlink, by contrast, reflects a more active ecosystem, but one that has not significantly improved its global positioning; suggesting growth concentrated among already-active startups rather than broad-based entrepreneurial expansion.

Taken together, the evidence points to a system that is strengthening participation within the existing startup cohort, but not yet converting South Africa's broader economic base into a scalable pipeline of new entrepreneurs or globally competitive startups. While recent policy developments including those promulgated across DSBD, DSTI, DTIC, and AU frameworks, signal important institutional progress, these are not yet fully translating into coordinated, system-wide impact.

Within this context, South Africa sits in a mid-tier of global ecosystems: functional and improving in parts, but still lagging structurally behind leading jurisdictions in regulatory efficiency, capital formation, and global integration.

The report invites the reader to engage further with the underlying analysis to unpack two critical dimensions: the distinction between optimising existing startups versus expanding entrepreneurial participation at scale, and the policy shifts required to move from incremental ecosystem support toward a globally competitive, pipeline-driven startup economy.



What we set out to answer

- Contrast South Africa's startup ecosystem, specifically its ability to access global markets and global capital, by using readily available entrepreneurial, economic and startup benchmarks, contextualised with available data and research reports.
- Use this to position our current policies and supporting frameworks to assess relevance and suggest adjustments.

Purpose and Scope:

1. Benchmark South Africa's startup ecosystem against selected regional and global peers.
2. Identify systemic policy barriers and enabling factors that affect global market access and investment inflows.
3. Evaluate how core Startup Act reforms (on visas, tax, exchange control) can be integrated into broader government strategies, alongside policy change.
4. Offer actionable, evidence-based recommendations for short, medium, and long-term tactical and policy interventions to enhance startup competitiveness and internationalisation.

The Startup Act Movement Secretariat, SiMODiSA, and our research partner, VS Nova, extend our heartfelt gratitude to the Allan & Gill Gray Philanthropy South Africa for their invaluable support and contribution to this research.

Your commitment has made it possible to advance the important work of promoting the SA Startup Act and advocating for a more enabling environment for startup founders, entrepreneurs, and ultimately, the future of the South African economy.



02

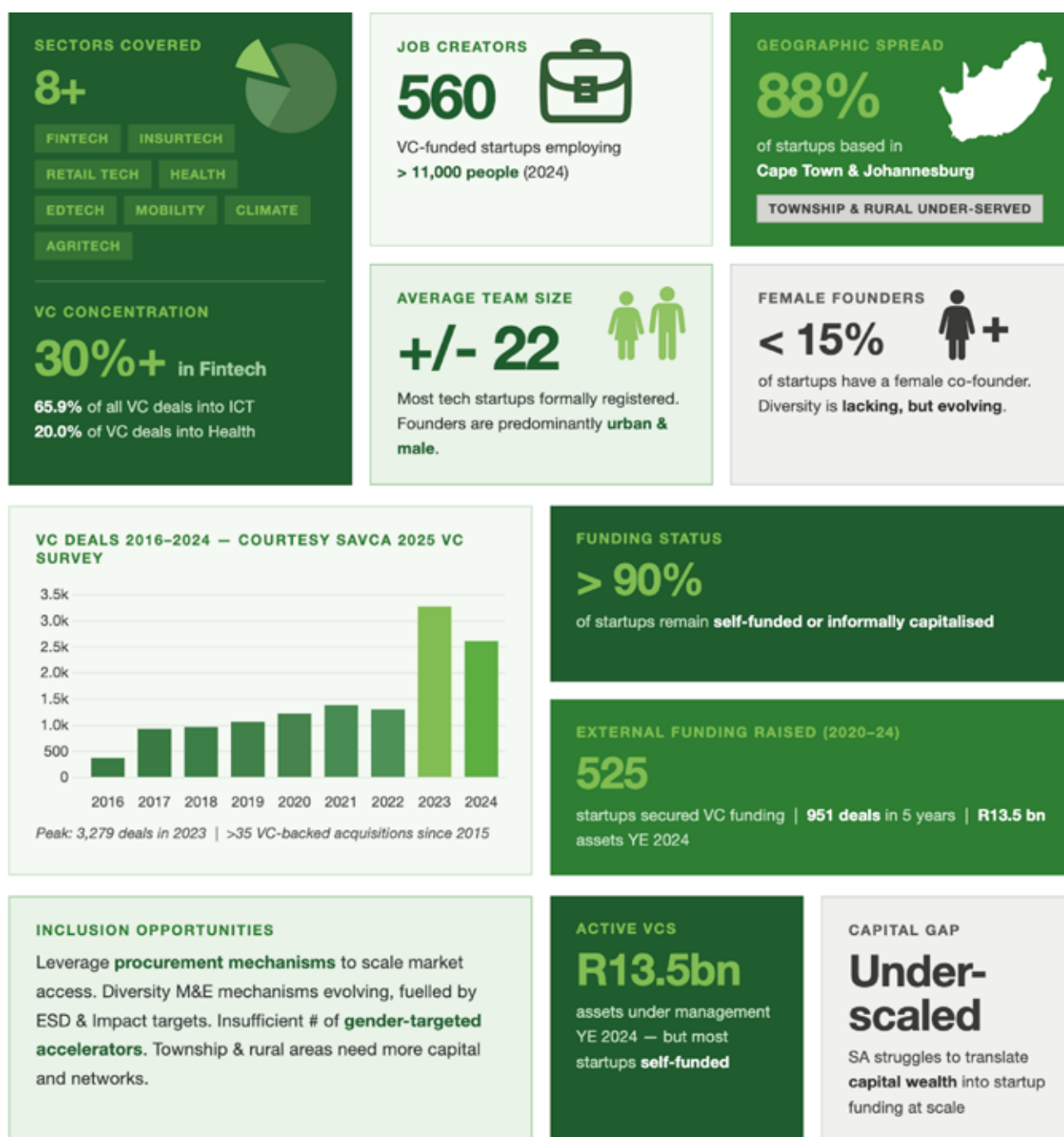
SA START-UPS SNAPSHOT





SA STARTUPS SNAPSHOT

South Africa has a well-developed but emerging startup ecosystem, with diverse early-stage finance interventions using a blend of public and private capital to fund startups. Although a great leap forward in the last two decades, SA still lacks in its efficiency to translate ample capital wealth into startup funding at all levels & scale.



03

START-UP FUNDING



Getting external capital, especially in the form of early-stage risk capital, is an avenue open to only a very small minority of firms, anywhere in the world. This is important to appreciate, as Venture Capital is suited to a very specific type of business, and should therefore not be seen as an option for all the capital needs of startup enterprises.

- Europe shows a slightly higher but still narrow funnel: Around 4% of startups in the United Kingdom receive VC, while the European Union accounts for 5% of global VC investment; indicating limited overall penetration.
- Latin America has growing capital but limited reach: Brazil attracted \$1.8bn in VC (2023), yet only 2–4% of startups receive institutional funding, with most relying on bootstrapping or angel support.
- Chile combines strong early-stage support with low VC penetration: Less than 5% of startups receive VC funding, with programmes like Start-Up Chile playing a key role in founder support.
- India's VC ecosystem is expanding but still selective: An estimated 3–5% of startups receive VC funding, with improving trends despite limited data transparency.

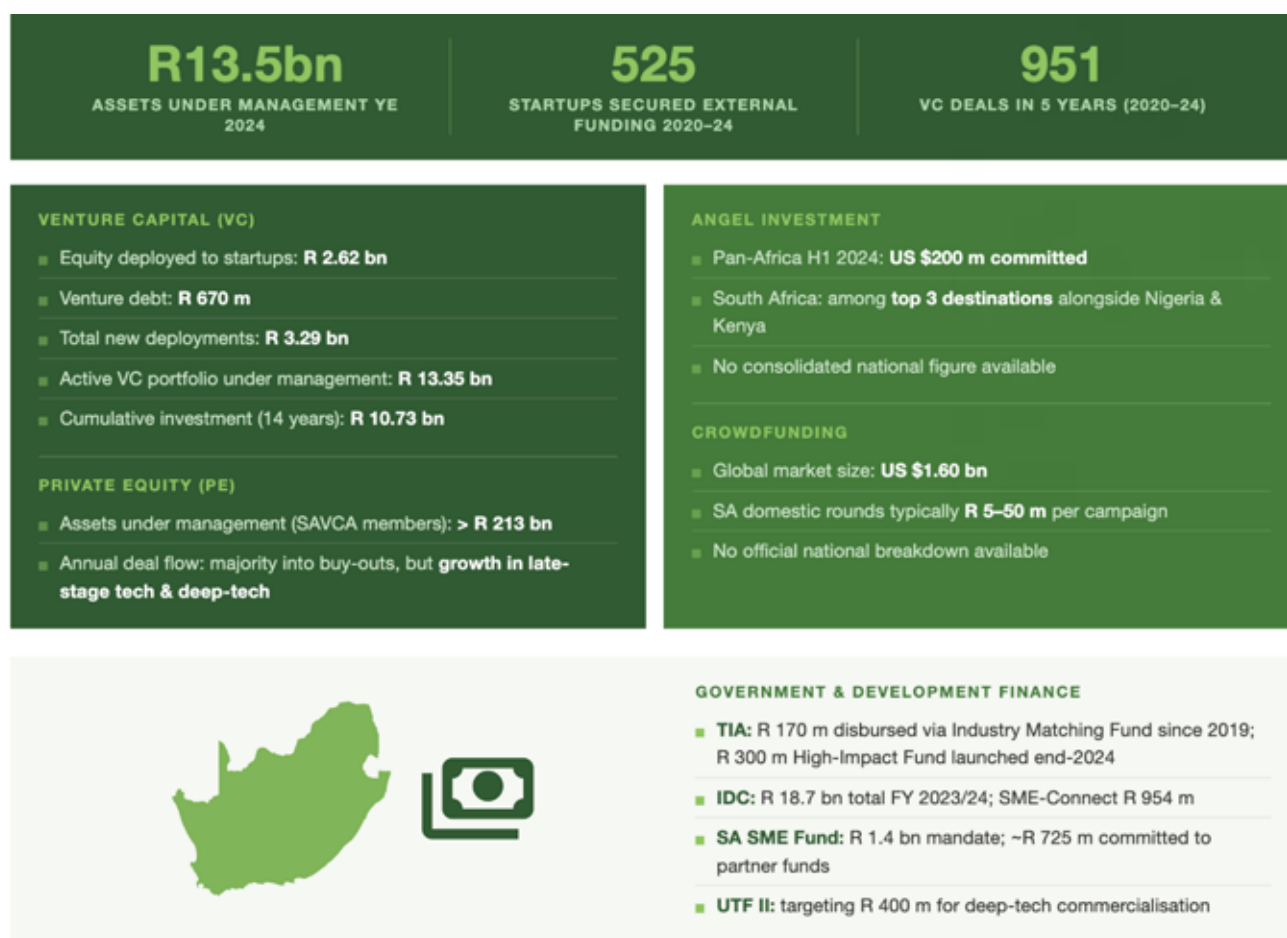
² Self-funded, bootstrapped, unfunded

South Africa
STARTUP ACT



STARTUP CAPITAL AND ACCESS

South Africa's startup-finance ecosystem (2025), is measured at roughly R 3.3 billion in fresh VC, a R 200 million-plus angel market (continent-wide), R 1.6 billion of crowdfunding globally, and several hundred-million-rand government vehicles, appears UNDER-SCALED RELATIVE TO NEED.





DEVELOPED MARKETS — US, UK & EUROPE

38–42 yrs

Average age of startup founders getting VC. **Higher VC penetration (2–5%)**, older and more experienced founders, advanced ecosystem maturity with predictable deal flow and multiple exit options.

DEVELOPING MARKETS — AFRICA, BRAZIL, INDIA

30–35 yrs

Average age of startup founders getting VC. **Lower VC access (1–3%)**, younger first-time founders relying more on business development support including accelerators and government-backed programmes.

Startup Capital & Access — Key Figures

Factor	Developed Markets	Developing Markets
Ecosystem maturity	Advanced VC ecosystems, predictable deal flow, multiple exit options	Emerging VC markets, limited exits, government-backed accelerators
Startup profiles	Scalable SaaS, deep tech, health tech	Consumer platforms, fintech, marketplaces
Founder demographics	Older, serial entrepreneurs, ex-corporate or ex-academic	Younger, often first-time founders
Access to capital	Broad VC availability, angel networks, family offices	Few large funds, reliance on seed programs, fewer local VCs



HOW DOES SOUTH AFRICA COMPARE TO OTHERS?

South Africa was benchmarked against eight peer countries spanning high-performing ecosystems, mid-tier peers with targeted reforms, and emerging African comparators. The comparison draws on a combination of global entrepreneurship indices to assess both ecosystem conditions and output.

INDICES USED IN THIS COMPARISON

GEM NECI GEDI ECONOMIC FREEDOM
WGI GOVERNANCE EASE OF DOING BUSINESS
OPINIUM SSA AFRICAN ECOSYSTEM INDEX
UNCTAD / WIPO

SAMPLE SPANS THREE TIERS

High-performing: Singapore, Chile

Mid-tier with targeted reforms: Brazil, Egypt, Morocco, Tunisia

Emerging African comparators: Kenya, Nigeria



Country comparison — NECI score & GEM rank

Country	NECI Score	GEM Rank (of 50)	Comments
Brazil	4.0	20th to 25th	Mid-tier; innovation support strong, but bureaucracy and regulatory burdens weigh.
Chile	4.9	12th to 13th (Level B)	Top 13 globally; robust across infrastructure, ease of entry, and entrepreneurial programs.
Egypt	4.2	17th to 20th	Decent structural support, though education and funding areas need improvement.
Kenya	N/A	N/A (global)	Not measured in global NECI. 2.24/5 regionally, around #15 in Africa — solid progress but room to grow.
Morocco	3.9	25th to 30th	Lower tier but showing upward momentum, particularly in government support.
Nigeria	N/A	N/A (global)	Not measured in global NECI. 2.33/5 regionally, around #12 in Africa, suggesting moderate ecosystem maturity.
Singapore	N/A (GEM)	5th globally	Recognised separately in global innovation rankings. Strong indicators across VC, governance and policy.
South Africa	3.9	39th to 51st	Among lowest in GEM; experienced decline driven by weaker social norms & program support.
Tunisia	4.0	20th to 25th	Moderate ecosystem; improvements in finance and policy can help.

⁶ Benchmarked SA against eight peer countries spanning high-performing ecosystems (e.g., Singapore, Chile), mid-tier peers with targeted reforms (e.g., Brazil, Egypt, Morocco, Tunisia), and emerging African comparators (e.g., Kenya, Nigeria).

South Africa sits in the **lower tier of global entrepreneurship indices** — despite having functional institutions, a developed IP regime, and moderate economic freedom. Chile leads the peer group with near-ideal conditions, while SA underperforms even some African peers on key programmatic indicators. **The gap is not structural potential — it is policy execution.**



BENCHMARKING INDICATORS & INDICES

Combining multiple global indices provides a rigorous comparative overview. South Africa performs better than some peers on inclusion and governance but underperforms globally and even regionally across most indicators.

SA relative position across key indices

Index	SA Relative Position	Leading Countries	Notes
NECI (GEM) ⁷	Low: 39th to 51st	Chile, Egypt	SA shows programmatic decline, weak social norms and declining support structures.
Economic Freedom	Mid: 64/100	Singapore, Chile	Rated 'Moderately Free' — better than Brazil and Tunisia, but lags on business freedom.
Ease of Doing Business	Low: Ranked 100–180	Singapore (#2), Chile	Regulatory burdens remain high. Bureaucracy, admin delays and compliance costs are barriers to entry.
GEDI ⁸	Low: 24–30/100	Singapore, Chile	Indicates weak governance and access. Scores reflect limited access to finance and poor infrastructure.
Opinium SSA Region	Low: 26/100	East Asia, MENA	Reflects gaps in infrastructure and support. Far behind Singapore and Chile, even compared to rising MENA countries.

⁶ Benchmarked SA against eight peer countries spanning high-performing ecosystems (e.g., Singapore, Chile), mid-tier peers with targeted reforms (e.g., Brazil, Egypt, Morocco, Tunisia), and emerging African comparators (e.g., Kenya, Nigeria).



WHERE SA HAS RELATIVE STRENGTHS

- **Economic Freedom:** Score 64/100 — rated Moderately Free, ahead of Brazil and Tunisia
- **OECD Inclusive Entrepreneurship:** Frameworks exist, especially for under-represented founders
- **Governance (WGI):** Stronger than many African peers — Nigeria, Kenya, Tunisia
- **IP System:** Strong and developed, better than many African counterparts
- **R&D Incentives:** 150% R&D tax deduction — more generous than Brazil's Lei do Bem

WHERE SA LACKS GLOBAL COMPETITIVENESS

- **Entrepreneurial Support (NECI):** Among lowest ranked globally (39th of 50) — decline driven by weak programmatic support
- **Startup Ecosystem Maturity:** GEDI & Opinium reflect limited access to finance and poor infrastructure
- **Ease of Doing Business:** Bureaucracy, admin delays and compliance costs are barriers to entry
- **Innovation & Connectivity:** Far behind Singapore and Chile, even compared to rising MENA countries

Compared to leading ecosystems, South Africa lags significantly in capital mobility, founder visas, and targeted startup incentives. The country must shift from small fixes to bold reforms — cutting friction, attracting talent, and driving a digital-first, inclusive startup policy distinct from generic SME support.

- Better than Kenya (on inclusion), Tunisia and Nigeria across most indicators
- **IP systems:** strong and developed vs African counterparts
- **Funding & DFI ecosystem:** broader and better funded than most SSA peers
- **R&D support & incentives:** more generous than most African peers

- Underperforms globally and even regionally **across most indicators**
- **Exchange Control:** one of the most restrictive globally — limits foreign IP and capital flows
- **Immigration policy:** no dedicated startup visa unlike Chile, Brazil, Singapore, Kenya
- **Tax & incentives:** R&D incentive is re-imbursive — unsuited to pre-revenue startups

Country	What they do well	Applicability to South Africa
Singapore	World-class in governance, ease of business, innovation and VC access	Adopt agile policy + Digital Administration approach
Chile	Strong entrepreneurship programmes, infrastructure and inclusion via Start-Up Chile	Incentivise startup hubs, simplify entry for founders
Egypt	Improving inclusion, focused innovation policy, government-backed accelerators	Prioritise education & financial access for underserved founders
Morocco	Upward momentum in government support and regulatory reform tracking	Invest in consistent regulatory reform tracking and reporting

From optimising for **existing startups** to expanding the entrepreneurial pipeline and strengthening global competitiveness.

Advocate for **organic strength**
(StartupBlink 19.5% growth) — or
expand SUA focus to advocate for
systems-wide fundamental change
to build pipeline?

SA ranks **#52 globally** with +19.5% growth — but stagnant in ranking. **The system is not enabling entrepreneurs effectively.**



GEM & STARTUPBLINK — SA ASSESSMENT

Two complementary indices tell the same story from different angles. GEM measures how enabling the environment is; StartupBlink measures how active the ecosystem is. Together they confirm SA as a mid-performing ecosystem operating despite weak enabling conditions.

GEM (AND SIMILAR INDICES) — MEASURES ENTREPRENEURIAL CONDITIONS

NECI: 3.9 (low) | Rank: Bottom tier (39th–51st)

ASSESSMENT

- Key weakness: social norms toward entrepreneurship
- Weak programme effectiveness
- Declining support structures

STRENGTHS

- Reasonable physical infrastructure (telecoms, urban hubs)
- Presence of financial institutions, though not always accessible
- Growing policy awareness of entrepreneurship as a priority

WEAKNESSES

- Weak entrepreneurial education, especially at school level
- Limited effectiveness of government support programmes
- Access to early-stage and informal finance remains constrained
- Low social norms and cultural support for entrepreneurship
- Fragmented ecosystem coordination and support mechanisms

STARTUPBLINK (AND STARTUP GENOME) — MEASURES ECOSYSTEM OUTPUT & DYNAMISM

Rank: #52 globally | Growth: +19.5% | Change: Stagnant in rank

ASSESSMENT

- Better than GEM suggests — above African peers, +/- 20% growth
- Strong private sector and SU hubs compensating for policy gaps
- Still continental leader, but losing momentum advantage
- Outpaced in growth by Egypt (22%) and Kenya (33.5%)

STRENGTHS

- Regional hub status — Cape Town and Johannesburg
- Corporate innovation activity and fintech platform startups
- International connectivity better than most of Africa

WEAKNESSES

- Limited late-stage funding depth
- Talent constraints and emigration
- Policy and regulatory friction
- Slower ecosystem scaling vs emerging peers

A mid-performing startup ecosystem operating despite weak enabling conditions — now at risk of being outpaced by faster-growing, more agile emerging ecosystems. Challenge is fundamentally structural and systemic: foundational conditions required to enable entrepreneurship at scale remain underdeveloped or ineffective.



STARTUP ACT ALIGNMENT WITH GEM

The Startup Act is mostly aligned with GEM's general and SA-specific recommendations. But don't ignore the fundamentals — the basis on which business thrives goes beyond red tape reduction and requires addressing the full operating environment.

Strategic Area (GEM)	GEM Recommendation for SA	Startup Act (current position)
1. Enabling Infrastructure for Scale	Prioritise reliable energy, logistics and digital infrastructure to reduce cost-to-export and enable participation in global value chains.	Mostly silent on basic infrastructure as a key enabler of startups.
2. Regulatory & Policy Environment	Reduce bureaucratic complexity, tax friction and compliance costs; shift procurement toward innovation- and export-oriented SMEs.	Policy simplification at the core of the SUA. But insufficient focus on targeting procurement as a lever for startup opportunities.
3. Access to Finance	Expand access to early-stage and scale-up finance, including VC and blended finance mechanisms.	SUA mainly focused on VC and early-stage equity. Needs to address the blended-finance gap.
4. Global Market Access	Move beyond local support toward structured export pathways: trade facilitation, cross-border partnerships, global supply chain integration.	SUA focusses on internationalisation mainly from a regulatory position. Needs to address export pathways and soft-landing platforms.
5. Coordinated Support Systems	Improve the effectiveness — not just the presence — of government entrepreneurship programmes.	SUA includes ecosystem support calls, but fragmentation remains. Needs stronger NGO/private sector delivery models.
6. Capability & Networks	Strengthen mentorship, international networks and sector-specific skills with targeted inclusion of women and youth.	Address shortcoming in post-policy support and enablement of international networks, including Diaspora.



GEM INPUTS TO STRENGTHEN SUA

The following recommendations draw on GEM's analysis to identify where the Startup Act should be expanded, reframed or strengthened to move from presence to impact — and from local support to global competitiveness.

ADDRESS OPERATIONAL ENABLERS

GEM emphasises weak scale-up conditions. The SUA should include policy advice and **mechanisms to advocate for operational enablers** beyond red tape reduction.

BEYOND PRESENCE TO EFFECTIVENESS

Expand SUA ecosystem support calls to require **stronger alignment and non-state (NGO/private) delivery models**, addressing GEM and World Bank concerns on fragmented, poorly coordinated public systems.

OUTLINE DEMAND-SIDE LEVERS

Strong alignment on policy simplification and high-growth startup demarcation (NB! DSB). More emphasis on use of **procurement beyond ESD/compliance as a demand-side lever**.

FROM INCLUSION TO CAPABILITY

Beyond inclusion, align with GEM on **international networks, skills and post-policy enablement** as critical to unlocking globally competitive startups.

REFRAME THE FINANCE GAP

Expand SUA funding focus **beyond VC and early-stage equity**, advocating blended finance and addressing GEM's caution on systemic funding gaps limited to a narrow VC-only segment.

CAPITALISE ON POLICY ALIGNMENT OPPORTUNITY

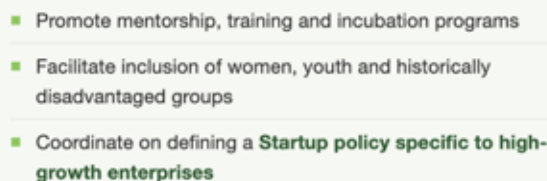
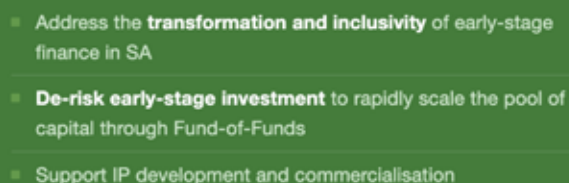
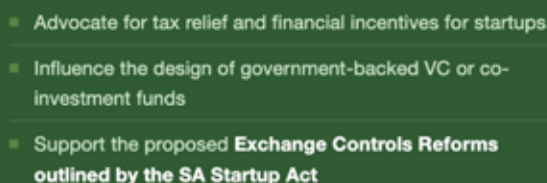
Leverage GEM's internationalisation emphasis, reinforced by the **African Union Startup Model Law**, as a mandate to deepen collaboration with trade actors and embed startups into global value chains. SUA to coordinate more with DTIC.

ACTIVATE MARKET ACCESS

Broaden SUA focus on regulatory access to global capital. Align with GEM for **active market access** — export pathways, trade facilitation, soft-landing platforms and diaspora networks.

The key lesson: shift from optimising existing startups to expanding the entrepreneurial pipeline. This requires clearer policy separation between high-growth startup support and broader entrepreneurship activation.

South Africa's startup policy framework is increasingly converging around high-growth firms as a distinct segment, with growing momentum from the Startup Act movement and emerging policy instruments across government. Key developments include DSBD's High-Growth Startup Policy formulation, DSTI's Innovation Fund and early-stage Fund-of-Fund approach, and enabling reforms such as visa facilitation, exchange control pilots and evolving IP policy.



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SHIFT THE NARRATIVE from optimising for existing startups to expanding the entrepreneurial pipeline and strengthening global competitiveness. This requires clearer policy separation between high-growth startup support and broader entrepreneurship activation, alongside structural reforms to reduce regulatory friction, mobilise early-stage and international capital, and enable internationalisation. It rests on better coordination across DSBD, DSTI, DTIC and National Treasury to build a coherent, **private-sector-enabled system focused on pipeline development and global market integration.**

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THEIR ONGOING SUPPORT



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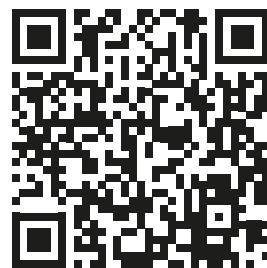


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Calling all owners of high impact technology driven, innovative and scalable startups, investors, capacity building providers, incubators, accelerators, governments agencies, civil society organisations, and other organisations that provide assistance and aid startups in South Africa, to Join the Movement and raise their voice to government for much-needed policy reform in the high growth startup space.



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